

STATE OF DELAWARE
DEPARTMENT OF NATURAL RESOURCES
& ENVIRONMENTAL CONTROL
DIVISION OF AIR QUALITY
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July 20, 2018

Andrew Wheeler, Acting Administrator U. S. Environmental Protection Agency 1200 Pennsylvania Avenue, N.W. Washington, DC 20460

RE: EPA-HQ-OAR-2018-0295

Dear Acting Administrator Wheeler:

Delaware's Department of Natural Resources and Environmental Control hosted a public meeting on July 16, 2018 to provide an opportunity for Delawareans to comment on the US Environmental Protection Agency's proposal to deny Delaware's petitions under section 126 (b) of the Clean Air Act, which allows states to petition EPA to find that a source in an adjacent state emits or would emit any air pollutant at amounts that violate the good neighbor provision. The DNREC-sponsored listening session began at 10 a.m. at the Delaware Technical Community College 400 Stanton-Christiana Road Newark, Delaware 19713.

The listening session was well attended by the public with over 50 in attendance. Comments were heard from members of the public as well as from Governor Carney, Secretary Garvin and Senator Carper. We are submitting a transcript of that testimony please see ATTACHMENT I. EPA should not take action to deny Delaware's petition without first hearing from our citizens and considering their comments. Delaware stepped up to host this public meeting because EPA is not offering a reasonable venue for citizens' voices to be heard.

Delaware respectfully requests that you enter these into the EPA's hearing docket for this proceeding and give them the same weight and consideration as comments delivered had EPA held this hearing.

Sincerely,

David F. Fees, P.E. Acting Director

ATTACHMENT 1 Delaware Department of Natural Resources & Environmental Control



Delaware Public Meeting – July 16, 2018

Testimony of Commenters

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In The Matter Of:

EPA's Proposal to deny Delaware's 126(b)

Clean Air Act Petitions

DNREC - Air Quality July 16, 2018

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Min-U-Script® with Word Index

STATE OF DELAWARE DEPARTMENT OF NATURAL RESOURCES AND ENVIRONMENTAL CONTROL DIVISION OF AIR QUALITY

IN THE MATTER OF:)
EPA's proposal to deny)
Delaware's 126(b))
Clean Air Act Petitions)

Delaware Technical Community College 400 Stanton-Christiana Road Newark, Delaware

Monday, July 16, 2018 10:00 a.m.

TRANSCRIPT OF PUBLIC MEETING

WILCOX & FETZER
Registered Professional Reporters
1330 King Street
Wilmington, Delaware 19801
(302) 655-0477
www.wilfet.com



SECRETARY GARVIN: Wow! 1 never had such command of a room. Never had 2 a room get that quiet that fast. 3 Welcome. I appreciate 4 5 everyone's coming here today. There is seats upfront for those who are standing. 6 7 I'm just going to make a few opening remarks. 8 9 The first one. Send regrets of Governor Carney. He has a funeral downstate 10 that he had to attend. Also read something 11 from him. And then I'll introduce 12 Senator Carper and also want to recognize 13 Representative Short, who is here joining us 14 15 today as well. We're here today to talk about 16 17 one of Delaware's most important vital natural resources, clean air. 18 Clean air should not be the question for Delawareans. 19 However, despite all that Delaware's done to 20 ensure clean air for our residents, we are 21 still faced with air pollution, and 22 23 90 percent of it is coming into Delaware 24 from outside of our state. Under the Good



Neighbor Provision of the Clean Air Act, we petitioned the U.S. EPA to use their authority to require power plants in upwind states to run their pollution control equipment whenever plants are in operation, especially in the summer. That is when air pollution coming into Delaware hurts our residents. EPA's response was to propose denying Delaware's Clean Air Act petition and reducing our air pollution that comes into Delaware. In addition, EPA denied our request for a more convenient venue for Delawareans to voice their concern and opinion at EPA's June 22nd public hearing in Washington, D.C. As the head of Delaware's Environmental Protection Agency, I requested a 45-day minimum public comment period and a later date for the EPA to hold a public hearing in Delaware. We were denied this also. With the support of the governor's office and our congressional delegation, Delaware's Department of Natural

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Resources and Environmental Control has pursued and will continue to pursue voluntary and collaborative efforts with our fellow states to ensure upwind power plants meet the same stringent standards for controlling air pollution that Delaware is required to meet. We will also continue to press EPA to hold upwind sources accountable for ozone emissions that are impacting our downwind states. Recently, the governor wrote this op-ed. He also will be providing EPA Delaware's official position on the denial of the petition, but I wanted to read all this to you. "Watching a Blue Rocks game. Sitting by the pool. Walking along the Rehoboth boardwalk. For most of us, that's what summertime means. It's a time of fun and relaxation. But for the majority of Delawareans with asthma and breathing problems, summer can be a nightmare.

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because Delaware's air quality ranks amongst

the worst in the country. The real kicker,

1 though, is that 90 percent of that pollution has come from other states. Delaware has 2 made great stride in reducing our emissions. 3 4 We've enacted stricter controls on power plants, refineries, and manufacturing sites. 5 From 2000 to 2017, Delaware's coal-fired 6 7 electric generation has been reduced by 8 approximately 90 percent. We've reduced coal-fired power generation to one 9 10 well-controlled unit in the entire state. To comply with federal and state air 11 regulations, Delaware electric generators 12 13 and operators, such as Calpine and NRG have spent millions of dollars to control 14 15 emissions that cause ozone pollution. Without help from the Environmental 16 17 Protection Agency in Washington, we can't move the needle on our air quality. 18 So, we 19 ask the EPA to intervene in the states that 20 are 'upwind' from Delaware -- where all our air pollution is coming from. 21 Most of the 22 power plants in these states have pollution 23 control technology. But sometimes the 24 plants don't turn on the technology.



Delaware asked the EPA to require these
power plants to run their pollution control
equipment any time the plants are in
operation, and especially during summer
months, when ozone levels are the highest.
EPA has the authority to do this under the
Clean Air Act. We're asking them to use it.
Unfortunately, though, EPA recently proposed
to deny our request. So, for the time
being, Delawareans will continue to suffer
as we enter this hot summer season.
Working with Attorney General
Matt Denn, we're looking at ways to force
the EPA to enforce the Clean Air Act, and
protect Delaware's air quality. We can have
a debate about the role of government, or
climate change, or the decisions coming out
of Washington. But there's no disputing
that power plant emissions cause air
pollution, air pollution is coming almost
entirely from other states.
Delaware's companies have spent
the money and cleaned up their emissions.
Other states have not. If we do nothing

1	else as a government, it seems to me that
2	ensuring our citizens have clean air to
3	breathe should be the minimum standard.
4	Delaware will continue to employ
5	state-of-the-art emission control technology
6	for our industrial sites. We will continue
7	doing what we can to keep our citizens safe.
8	But we need the federal government to step
9	up and do its job as well, so all
10	Delawareans can breathe easy.
11	With that, I would like to
12	introduce our senior senator Tom Carper to
13	make a few comments.
14	(Applause.)
15	SENATOR CARPER: Good morning.
16	Good morning.
17	THE AUDIENCE: Good morning.
18	SENATOR CARPER: Alive and well.
19	Put the hands together for the Department of
20	Natural Resources and Environmental Control
21	who work hard for us.
22	(Applause.)
23	SENATOR CARPER: Anybody ever
24	been to Rodney Square? Rodney Square in



downtown Wilmington. Lovely place. is a guy riding a horse there. We kick off the Caesar Rodney half marathon here every I've been the chairman for the March. Caesar Rodney half marathon for the past 25 And not everybody who comes years or more. and run the Caesar Rodney half marathon knows who Caesar Rodney was. But he was a guy from down in Dover. And Caesar Rodney had facial cancer. Nobody has an idea what he looks like. If you look at the guy on the horse, handsome guy, nobody really knows what he looked like. There are no pictures, no photographs, no paintings, nothing. he's famous for being president of Delaware. Most people don't know we ever had Before we had governors, we had presidents. Caesar Rodney was one of the presidents. early presidents of Delaware. And he was one of the fellows who actually went up to be present for debate and voting on the Declaration of Independence, a long time He allegedly rode his horse from Dover, Delaware through Wilmington on up to

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1 Philadelphia to cast the tie-breaking vote for the Delaware delegation in favor of the 2 Declaration of Independence. The reason why 3 4 I mention that this morning, the Caesar Rodney Half Marathon is an event that 5 6 benefits the American Lung Association here 7 in Delaware, so we can have clean air to breathe whether you run half marathons or But the Declaration of Independence 9 not. that Caesar Rodney went up to cast the 10 tie-breaking vote on has these words, "life, 11 liberty, and the pursuit of"? 12 1.3 THE AUDIENCE: "Happiness." SENATOR CARPER: "Happiness." 14 15 It's hard to have life, it's hard to have happiness when the air we breathe is foul. 16 17 And for many, many years, here on the East 18 Coast, in fact, in many parts of our country 19 and our world, the air is badly polluted. 2.0 Strangely enough, a guy named Richard Nixon struck a blow in favor of a 21 22 cleaner environment. He signed into law 23 legislation creating the Environmental Protection Agency. He signed into law the 24



1	Clean Air Act. He signed into law the Clean
2	Water Act.
3	I'm an Ohio State guy, Ohio
4	State Navy ROTC midshipman, went on to
5	become a naval flight officer in the Vietnam
6	War. But I remember a time when the
7	Cuyahoga River up in Cleveland used to catch
8	on fire. And that was one of the
9	instigators for changing the law. I was
10	stationed for awhile in California before we
11	went overseas during the Vietnam War. I can
12	remember running in California. I liked to
13	run even then and still do. But I remember
14	running in California any number of times
15	when I thought I was doing more damage to my
16	body than I was good for my body.
17	A lot of progress has been made
18	in this country to clean up our air over the
19	years. Good news from Cleveland, Ohio. The
20	Cuyahoga River no longer catches on fire.
21	UNIDENTIFIED SPEAKER: Yeah,
22	right.
23	SENATOR CARPER: Actually, I
24	fished there. And we're beginning to



restore in this state the quality of our rivers and waterways. The prohibitions against -- the warnings against people eating fish coming out of our streams and rivers have been relaxed in recent years because the water quality is improving, including in the Delaware River.

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The air here still is, at least with respect to ozone, is problematic. our Secretary has already said that, but you know, when they, the founding fathers up in Philadelphia, not just working on the Declaration of Independence, but a few years later, working on the Constitution, which we finally ratified in December 7, 1787. whenever they would get to a tough part and trying to debate who is going to nominate judges, how they'd be confirmed, how many branches of government, what are the powers of the president, what are the powers of Congress, what are the powers of the states, and what rights do women have, what are we going to do with slaves, and all that. Whenever they'd get to a tough part of the



negotiation, they would bring in, believe or not, clergymen to pray and to help them have wisdom, and to do the right thing. There were people of different faiths there at the writing of the Constitution. But whatever their faith was, whether it happened to be Protestant, Catholic, Jew -- I don't know if there were Muslims, Hindus or Buddhists there -- but if you go back to look at all of those faiths, they have a number of But one of the things things in common. they most have in common is the idea we should treat one another the way we want to Every major religion in the be treated. world basically has a good neighbor rule: Treat others the way we want to be treated. And when the Clean Air Act was written all those years ago, the Congress inserted a provision, I think it's called 126(b), and it says this: If there are upward states that are putting out pollution that comes down and visits itself on downward states, that's not good and it should not be allowed. And if the federal

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government doesn't stop it, the states have the authority, the opportunity to petition in a section of law called 126(b) that says, Delaware in this case to the Environmental Protection Agency, there's three power plants up in Pennsylvania that lead to a lot of our ozone pollution -- there is one in West Virginia, my native state as well -and we don't like it. We're out of compliance. It ain't our fault. When I was privileged to be your governor from '93 to 2001, we literally could close down the economy of our state. I could have ordered cars, trucks, vans off the highways. I could have closed every plant. We still would have been out of compliance for ozone because of the states to our north, to our west, Ohio, West Virginia, Indiana, Illinois, Pennsylvania, Kentucky, and the list goes on. Now we know there's four power plants that contribute the lion's share of And what we've asked is the our problem. EPA not to close those plants. What we've

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asked is for the EPA, for the three of the four plants that actually have pollution control equipment in place to use it, to operate it, to run it, and for the other, the fourth plant, we're not saying you got to close the plant, but what we're saying is move off of coal and use natural gas. those three plants that have the pollution control equipment will use it, and if that one plant will move off of coal and burn natural gas, our worries are largely mitigated. Our worries are largely addressed. Almost two years ago, almost two years ago, Delaware petitioned EPA to do what I just described. And there's three other states as well, our neighbors, Maryland, New York, and I think Connecticut is the other. And we've all made similar kinds of pleas. I have these four core values that quide me in my life. My staff -- some of my staff are here - State Representative Short and others have heard these before,

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1 maybe. Figure out what's the 2 Number 1. right thing to do. Just do it. Not what's 3 4 easy, not what's expedient. Do what's right. 5 Number 2. Golden rule. 6 7 other people the way we want to be treated. 8 Number 3. Focus on excellence in everything we do. If it isn't perfect, 9 make it better. 10 Number 4. When you know you're 11 right, you're sure you're right, don't give 12 13 up. The right thing to do here is to 14 15 provide clean air for folks in Delaware, Maryland, New York, Connecticut and 46 other 16 17 states the right to have life, liberty and 18 pursuit of happiness and air that we can 19 breathe and not have to worry about asthma and asthma attacks. 2.0 Like some of you, I've been a 21 mentor for much of the last 20, 25 years, 22 23 and most of the kids I've mentored, most of the kids I've mentored have problems with 24



asthma. They have to have inhalers. They	
have asthma attacks. And they're not the	
only ones. There are tens of thousands of	
kids in this state and older people as well	
who suffer from asthma, in no small part	
because of this, this single source of	
pollution. The right thing to do is to do	
something about it. The right thing to do	
is to remind the EPA, and, if necessary, the	
courts if EPA doesn't come around. Remind	
them of the golden rule, to treat other	
people the way you'd like to be. How would	
the folks in Pennsylvania like it if	
94 percent of their pollution came from	
other states and they couldn't get any	
relief? How would they like it? How would	
the folks in West Virginia like that? Well,	
they wouldn't like it. They have a moral	
obligation to us to do something about their	
pollution.	
The last thing I want to say is	
this. We're not going to give up.	
Winston Churchill was a great,	
great leader. Did anybody see the movie	



Darkest Hours? The Darkest Hours, one of
the great movies of last year. The story of
the eventual evacuation of British troops
from France. It sort of like saved their
army and gave them a chance to fight back.
We were there with Britain all the way. In
that film, one of the things that Churchill
said about the Germans, who were coming
after them big time he used to give these
addresses to his citizens in Great Britain
at the darkest hour. And one of the
speeches he gave on the radio was something
like this, talking about the Germans. We
will fight them on the sea. We will fight
them under the sea. We will fight them in
the air. We'll fight them on our beaches.
We'll fight them in our forests. We'll
fight them in our streets. But we'll never,
fight them in our streets. But we'll never, never, never give up.
never, never give up.
never, never give up. We're not going to give up. We
never, never give up. We're not going to give up. We can do better than this. We're better than



Guess what we talked about. 1 last week. We talked about Section 126(b). We talked 2 about the golden rule. We talked about 3 4 doing what is right. And we talked about not giving up until justice was done. 5 I'm happy to stand shoulder with 6 Shawn, with the governor, with our 7 delegation, Chris Coons and Lisa Blunt-Rochester, and with all of you in the 9 fight for not just clean air, not just a 10 fight against asthma, this is a fight for 11 life, liberty and the pursuit of happiness. 12 It goes back to where this nation was 13 14 founded. This is just the latest chapter. We're going to make sure at the end of the 15 16 day we prevail. P.S. Winston Churchill also 17 used to say these words. He used to poke 18 19 fun at America. He knew we saved their rear 20 ends in World War II. He was grateful for 21 that. But he always liked to poke fun at 22 One of the things he used to say about us. America, he said, You can always count on 23 24 America to do the right thing in the end,



1	after trying everything else.
2	(Laughter.)
3	SENATOR CARPER: Well, we're
4	going to try doing the right thing. We're
5	going to try doing the right thing. And if
6	we do, if we actually are successful, and I
7	hope and pray that we will be, people in
8	this state and, frankly, our neighbors will
9	have a chance to breathe a lot better.
10	God bless you. Thank you so
11	much for being here and raising your voice.
12	Thank you.
13	(Applause.)
13	(Applause.) SECRETARY GARVIN: Thank you
14	SECRETARY GARVIN: Thank you
14 15	SECRETARY GARVIN: Thank you very much, Senator.
14 15 16	SECRETARY GARVIN: Thank you very much, Senator. So what we're going do in a
14 15 16 17	SECRETARY GARVIN: Thank you very much, Senator. So what we're going do in a second is, we're going to open it up so that
14 15 16 17	SECRETARY GARVIN: Thank you very much, Senator. So what we're going do in a second is, we're going to open it up so that anybody who wants to comment can come up and
114 115 116 117	SECRETARY GARVIN: Thank you very much, Senator. So what we're going do in a second is, we're going to open it up so that anybody who wants to comment can come up and comment.
114 115 116 117 118	SECRETARY GARVIN: Thank you very much, Senator. So what we're going do in a second is, we're going to open it up so that anybody who wants to comment can come up and comment. Valerie Gray has a list. If you
114 115 116 117 118 119 220	SECRETARY GARVIN: Thank you very much, Senator. So what we're going do in a second is, we're going to open it up so that anybody who wants to comment can come up and comment. Valerie Gray has a list. If you have not signed up and you'd still like to



The other thing is, the governor
has set up a link on the website at
de.gov/cleanair. So if you want to make
comments, there is a, if you go there, there
is a place that's set up that we'll also be
collecting as well as you can send to the
department I think July 23rd is when the
comment period ends.
So, again, I thank all of you
for coming out.
Senator, I greatly appreciate
you taking time out of your very busy
schedule to be here.
And with that, I'm going to turn
it over to Valerie Gray.
We do have a stenographer here.
So if you can speak clearly and slowly so
that she can get everything you have to say.
We appreciate that as well. Valerie.
MS. GRAY: Thank you, Secretary
Carper. Thank you, Secretary Garvin.
First speaker we have signed up
is Kevin Caneco. Sorry if I pronounced your
name incorrectly. Is Kevin here today?



Maybe he will be here later. 1 Next speaker. Kevin Stewart 2 with the American Lung Association. 3 MR. STEWART: Thank you for the 4 5 opportunity to present comments today. I'm I serve the American Lung 6 Kevin Stewart. Association as Director of Environmental 7 Health and Advocacy and Public Policy. 8 American Lung Association's mission is to save lives by improving lung health and 10 improving lung disease. 11 12 I speak today to oppose the proposed denial of Rule 26(b) petitions and 13 urge EPA to take action to help clean up air 14 pollution that is transported into Delaware. 15 16 In the Clean Air Act, Congress recognized that air pollution crosses state 17 lines and puts people in downwind states at 18 19 risk. The 126 petition process is supposed 20 to ensure that states like Delaware can 21 adequately protect their citizens from 22 harmful emissions when they come from beyond their borders. 23 And these emissions cause real 24



health harms. Nitrogen dioxide, the primary emission in this case, is harmful in and of itself. It also reacts in the atmosphere to create ozone and particulate matter. Ozone pollution can cause asthma attacks and other respiratory problems and even premature death. Emerging research also links ozone to cardiovascular, developmental and reproductive harm.

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Anyone's health can be harmed by unhealthy levels of ozone, but certain groups are particularly at risk. This includes children, people with asthma and other lung diseases, seniors, outdoor workers and people living in poverty, all of whom have been shown to be vulnerable to And Delaware is home to 16,000 ozone. children and 63,000 adults with asthma, 47,000 adults with COPD, and 68,000 people with cardiovascular disease. And evidence even shows that otherwise healthy adults can be harmed if they are exercising or working outdoors on days of high ozone.

The state has worked tirelessly



under the Clean Air Act to reduce its emissions that contribute to ozone, including under Governor John Carney. Between 2000 and 2015, Delaware's stringent controls on electric generating units have achieved more than an 80 percent reduction in nitrogen oxide emissions on peak days during the ozone season. Furthermore, Delaware has gone far beyond addressing low-hanging fruit and has adopted model rules and imposed strict emission limits on industrial boilers, combustion turbines, maintenance coatings, commercial and consumer products. Delaware was one of the first states in the region that required ultra-low sulfur distillate fuel for stationary sources. And Delaware has adopted California low emission vehicle standards to reduce on-road vehicle And I could go on. emissions. Indeed, some of Delaware's control measures invests upwards of \$5,000 to remove each ton of emissions, when EPA considers controls to be "highly effective"

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at only at \$1400 per ton. And Delaware is 1 doing its best to squeeze out every 2 3 improvement it can make, yet poorly controlled upwind sources still overwhelm 4 5 the state's air quality. U.S. Senator Tom Carper has led 6 7 efforts in Congress to defend the Clean Air 8 Act from attempts to weaken its protections, 9 and the whole Delaware congressional 10 delegation -- Senator Carper, Senator Coons 11 and Representative Blunt Rochester -- all 12 called on EPA to reconsider its proposed 13 denial. With over 90 percent of 14 Delaware's unhealthy levels of ozone 15 16 originating from out of state, Delaware cannot address this problem alone. 17 Yet EPA's actions have not only denied Delaware 18 the opportunity for federal action that 19 would clean up these emissions, they have 20 even enacted rollbacks of existing 21 protections that will make the problem 22 I will address each of these issues 23 worse. 24 in turn.



1. First, EPA's proposed denial of Delaware's 126 petition must be reversed. 2 We at the Lung Association have several 3 4 concerns with the rationale in EPA's proposed denial. 5 First, EPA argues Delaware has 6 7 no county with projected design values that violate the 2008 ozone standard in 2017, nor any that are likely to violate the 2015 ozone standard in 2023. However, the 2023 10 date is irrelevant, because under the Clean 11 Air Act, Delaware will be required to bring 12 areas into attainment by 2021. 13 The 126 process is supposed to protect downwind 14 15 states from transported emissions that contribute to nonattainment, so using a 16 17 longer timeline than the one that EPA itself requires to achieve attainment makes no 18 19 Is the EPA simply assuming that 20 transported emissions will not lead to violations of the 2015 ozone standard in 21 22 2021 or 2022? Further, this projection fails 23 to consider the impact that climate change 24



has had on ozone levels so far and will
likely have in the future. For 2016, data
for New Castle County shows a fourth highest
daily maximum eight-hour average exceeding
even the 75 parts per billion standard at
the Brandywine monitor. And warmer
temperatures are already enhancing
conditions for the formation of ozone. The
year 2016 was the second warmest on record,
and 2017 was the third warmest. 2018 is
rather warm. Delaware's preliminary 2017
emissions data show the continued impact of
higher ozone that could trigger a violation.
And we share Delaware's concerns
about the weak limits on the emissions from
the four upwind power plants that provide
the greatest effect on Delaware's air
quality. Delaware cites the common actions
among the three plants that have SCR
controls to reduce NOx emissions
Conemaugh, Harrison and Homer City, all
three regularly turn off or reduce the level
of those controls, undercutting the
effectiveness of those protections.



We at the Lung Association have serious concerns about the EPA's dismissal of Delaware's concerns over the fourth of those, the Brunner Island Plant. EPA cites the Brunner Island Plant's decision to use natural gas rather than coal in 2017 as evidence that the plant's change in fuel will not produce the emissions that contribute to ozone in Delaware. EPA arques that the owner, Talen Energy, has committed to using natural gas going forward in their settlement of a lawsuit with the Sierra However, Talen Energy agreed to end ozone-season coal-burning at Brunner Island only by 2023, five years from now. indicates that the plant could continue to use coal over the next five years and could switch back from natural gas to coal during ozone season at any time.

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No only do we object to the rationale that EPA has used to propose to deny Delaware's 126 petition, we also note that EPA has taken numerous federal actions that could ultimately lead to increases in



1	harmful emissions, making it still harder
2	for Delaware to protect its residents from
3	harmful pollution. I will name a few of
4	these harmful actions here:
5	The Clean Power Plan would
6	reduce emissions that contribute to ozone at
7	the same time as it reduces carbon
8	emissions. Yet EPA has proposed to repeal
9	it.
10	News reports indicate that EPA
11	is drafting a replacement to the Clean Power
12	Plan that would not only be far weaker, but
13	could actually lead to more premature deaths
14	from co-pollutants than doing nothing,
15	according to a study from Harvard, Syracuse
16	and Boston Universities.
17	Reports also indicate that EPA
18	will weaken or roll back its New Source
19	Performance Standards for oil and gas
20	sources, standards which would reduce
21	precursors to ozone in new facilities.
22	EPA has just extended the
23	loophole that allows a huge increase in
24	super-polluting glider trucks on the road.



EPA has proposed to censor the science the agency uses in its decision-making as well as issued an advance notice of proposed rulemaking to alter cost-benefit analysis in a way that could tip the scales against clean air safeguards. And both would make it much harder to set future air pollution limits that protect health.

EPA has announced an accelerated process for reviewing the Ozone and Ambient Air Quality Standard that would include an incomplete review of the science, and signals that they may violate the Clean Air Act by taking pollution control cost considerations into account when setting what the law requires to be solely a health-based standard.

Everyone in Delaware,

particularly those most vulnerable to air

pollution, need protection from emissions

that blow in from out of state -- and yet

even as EPA weakens nationwide pollution

protections, they have also proposed to deny

Delaware's petition to require cleanup of

1	the sources contributing to ozone in the
2	state. We urge EPA to reconsider. Thank
3	you.
4	(Applause.)
5	MS. GRAY: Our next speaker,
6	Pastor McDuffy.
7	PASTOR McDUFFY: Our community
8	wishes you greetings in the name of our Lord
9	and Saviour, Jesus Christ, to the Secretary
10	and to the director today, and all involved.
11	My name is Pastor Louis McDuffy.
12	I am president of the Eden-Hamilton Park
13	Environmental Civic Association. We're a
14	civic association that has been dealing with
15	environmental matters over 20 years. We are
16	right now in the process of remediation.
17	DNREC is cleaning up our area. And I think
18	they spent the first ten years cleaning it
19	up, and I think they're trying to cut down
20	the next ten they're going to have to do
21	some more work on.
22	We are also in the process of
23	moving from the neighborhood. They're
24	testing us now with surveys to find how many



want to move and how many don't. I don't 1 know how much you heard about that. 2 be getting started with another round of 3 surveys tomorrow morning around 11:00 4 The University of Delaware is o'clock. 5 handling those surveys. Those that want to 6 7 move, they're going to try to move them. In working with the EPA, now 8 close to 20 years, I started cleanup 9 activities in 1961. I'm much older. 10 Maybe 11 I look older already. But in Delaware, we've been working about 20 years on 12 environmental matters, including one of the 13 14 largest forms of litigation around. We had 15 to sue 32 industries, and that went for 16 almost 20 years. And in that process, we 17 worked with Delaware City. We worked with getting rid of the contamination. 18 We worked with those -- not just tanneries --19 tanneries in our area. There are 53 20 21 tanneries where they use pure arsenic to 22 clean the hair off of the animal to make There's 53 of them in our 23 leather products. But we also worked in Delaware City. 24 area.



We worked everywhere where there was a problem. My background is in science. So we did that wherever you had -- at least in Delaware City, that would go 22 miles. We knew that would come right through our neighborhood, so we've been working all along.

But today, I just want to say a few words about the EPA. The last time -- we spoke some months ago dealing with repeal. I said then that on the EPA's best day, they cannot make the grade. A lot of people thought that was funny, but it really wasn't. Most of the work I did for them, a lot of the work I did, the science, the new science because they got stuck and they continued to get stuck.

Now come switch back to these times. I asked for the last year and a half, since President Trump has been in, for them to come back to our neighborhood, let us know how we -- what's called carbon disulfide is buried underground with arsenic, how it's fairing at that Superfund

site. The Halby Superfund site. That's our And for a year and a half, they just That was kind of unusual. didn't come. When they came -- they came, I think in March -- they came without records of the site, and they said there were no records of You can go -- we have somebody the site. here recording all of this. And everybody has heard it. The county, everybody has been hearing it. And in their statement that there were no records, they didn't have to answer any questions. For instance, the information that I had given them 12 years prior to that about carbon disulfide, if it scrawls, it's highly, highly -- it will catch on fire just like that. I made a statement 12 years ago that it would gradually carry the arsenic underground and up into the water.

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Now, I want to keep up with this because we have large holes developing in different neighborhoods. I need to know where it was moving in reference to those large holes. This is research we've been

1	doing forever. They couldn't say because
2	they didn't have any records. And I had to
3	wait until the meeting was over to tell the
4	EPA here's your records. I have gave them
5	to everybody.
6	My point in saying this, 'cause
7	I told them at the beginning of the meeting,
8	you guys have never had records, you've
9	never been up to par on what you're supposed
10	to be doing. Don't do that this time. They
11	swore they didn't have records. Okay. I
12	then asked them once they got the records,
13	listen, to bring me up to date on where we
14	are so we can put research to this thing.
15	Now, I didn't just do this by
16	myself. I called and I wrote a grant
17	with EPA years ago. I brought in University
18	of Maryland, John Hopkins. A number of
19	schools came in. And so everybody said the
20	same thing about the Halby site. People
21	know it or not, but it's going to blow one
22	day.
23	My point is this. In getting
24	the EPA to cooperate is just about



impossible. And somehow or another you have got to get that information out like that to embarrass them because it was only when he came into town, the gentleman from the EPA, the manager, and he saw I had written an article about him, that he started to straighten and he apologized. But up to that point, you can't hardly get any information from them.

Now, this particular group
that's out here now -- I'm not talking about
the scientists. But there are people
outside the scientists who don't even want
to follow science anymore. We have a
serious problem here. I said that at the
last meeting.

Then three weeks later, DNREC

puts an article about the different -- I

forget now. It's in the back of my mind.

But a lot of things they did. They were

saying suppression of evidence there. They

used the same words we used. Suppression of

evidence for -- not being able to handle the

things in the state because there is a

suppression of evidence. This thing -- and then he came here, apologized. Some of the others apologized.

My point is this, though, that with this particular group --

I appreciate Air Quality. Air Quality has done an excellent job in my neighborhood, setting up a truck, testing the air around the clock, that kind of thing.

We're going to have to make a much more stringent talk -- not even talk.

I hate to say attack, but... But we have to bring them up to really look at them because they are not up to the task. I said at the last meeting eight or nine months ago that they're going to find -- if you really would look at the records, and I asked them to look at the records, which they have, really, really, close -- we did the work.

They got in trouble, which was routine. We did the work. My community did the work.

And that's in the records. And we can't continue to do the work if you're not going

are not going to come down and let us see where the stuff is moving -- you have the equipment to test those things -- and let us know where it is going, we can't do the work. So we have a real problem with the EPA.

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I'll say this in closing. Most of my people are sick. I got a phone call yesterday. Two have had minor heart attacks. One person had two minor heart attacks. A lot of them on breathing So one way or another, we have equipment. to get help for that neighborhood. won't end there. If the EPA is not taken to task and really embarrassed to let them know -- and you know who can't stand embarrassment. I will say something that Senator Carper said, that the new guy, he's a little different. Because he's the first one I ever heard read this report. 'Cause he said I know we've been throwing these things in African-American neighborhoods, as if we got to stop that. Well, that's the

1	first time I ever heard of that. So maybe
2	there will be someone we can appeal to.
3	We're going to have to really, really take
4	them to task.
5	God bless you.
6	(Applause.)
7	MS. GRAY: Our next speaker is
8	Debbie Heaton.
9	MS. HEATON: Hi. My name is
10	Debbie Heaton. I'm here as a citizen today.
11	I am a member of the Sierra Club, and
12	representatives will be talking a little bit
13	later. What I'm going to say today is going
14	to be a little disjointed, but I wanted to
15	start off by agreeing with what Mr. Stewart
16	said from the American Lung Association. I
17	am also one of the disgruntled people,
18	having read the Federal Register, and not
19	understanding why the EPA can't help us
20	protect the air in Delaware.
21	Well, to start off with, today.
22	Think of the color yellow. The DVRPC, which
23	is the regional group that looks at the air
24	quality, thinks today, a little later today,



we'll have a moderate air quality level.

Not too bad for a summertime. But it will
be the same tomorrow, and actually it was
moderate yesterday. But we do have those
summer days where it goes into orange and
occasionally red.

Ozone, for a finding of moderate

Ozone, for a finding of moderate air quality, using the 8-hour standard means there will be .06 to .075 parts per million of ozone in our air. So while it sounds nice, pretty color yellow, and it's moderate, it's still not a healthy condition for especially the more delicate members of our community whose health is at issue to be outside.

On May 2nd, this year and
July 9th, if I've got my dates right, were
Code Orange days where the range was .076 to
.095 parts per million. A Code Orange Air
Quality forecast for ozone is a level of
pollution that can be unhealthy for some
sensitive groups, such as young children,
elderly and those with heart and/or
respiratory conditions. Pastor McDuffy

talked about some of the members in his 1 community who are suffering. 2 It's summertime, quys. 3 orange days, you have to limit your outdoor 4 5 activities, especially those that require a high level of exertion. 6 Air doesn't respect our state 7 lines. And our lungs don't process 8 pollution differently depending upon what 9 10 state it comes from. I feel the EPA is failing to do 11 12 its duty to protect our rights from the health impacts of ozone that is being caused 13 14 by power plants outside our state. Secretary Garvin spoke about the 15 department has pursued and will continue to 16 pursue voluntary and collaborative efforts 17 with partner states to ensure upwind power 18 plants meet the same stringent standards 19 that Delaware is required to meet. And in 20 fact, one of the things that DNREC asked 21 22 for -- it's really fun reading if you want 23 to read the Federal Register.



(Laughter.)

MS. HEATON: And I did last night. DNREC asked the EPA to implement short-term NOx emission limits as a remedy under the Clean Air Act, Section 126(b), and that -- they go on to say that the Pennsylvania RACT Regulation include the 30-day averaging period for determining emission rates, which allow facilities to emit more on certain days, while still meeting the 30-day average. It's those days that pop above the average that are causing us so much problem. Asking for this makes sense, and I support this request.

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As I was doing some digging, I wanted to learn a little bit more about some of the plants that were on the list that they asked for some controls, to actually use and/or improve. And the Homer City plant is a plant that burns what they call newly mined coal. They have to process it somewhat before it burns. But what I came to understand was that the owners of the Homer City generating station are working to make the facility more profitable as the

made the plant have significant financial problems. I've come to learn that the RACT technology is only required during peak hours with normal scrubbers being used during non-peak times. I think if they have the technology, certainly the people of Delaware deserve that it be used.

I also understand that the plant asked for a delay in compliance for units 1 and 2 for two years so that during the ozone season, they are allowed a limit 20 percent higher than other plants, and between September and May, they're allowed to go two times higher than the state limit. This doesn't help us in Delaware.

Upwind states participating in an allowance trading program are not going to make our air in Delaware cleaner. This is one of the things that the EPA programs allow. I ask EPA to provide data and analysis -- which they repeatedly ask

Delaware for -- to confirm how they feel this allowance trading will help make

7 Delaware's air cleaner. Power plants in these upwind 2 states are threatening the health of our 3 families, and it is EPA's job to protect us. 4 I'm going to do a little more research, and I'll submit some more 6 7 documents on-line, but what I wanted to share was an interesting article from the Indiana Gazette, where they looked at some 9 10 of the plants, among them the Homer City 11 plant. So I'll provide it to the Secretary 12 or the reporter. 13 (Applause.) 14 MS. GRAY: Our next speaker, 15 Stephanie Herron, with the Delaware Chapter of the Sierra Club. 16 17 MS. HERRON: My name is I'm a volunteer outreach 18 Stephanie Herron. coordinator for the Delaware Chapter of the 19 Sierra Club. I live in Wilmington. 20 Sierra Club National will be submitting more 21 formal technical comments in writing to the 22 EPA directly, so I thought that I would use 23



my time to just speak as an individual about

some of my concerns as a Delawarean.

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As we've heard, our surrounding states, in some cases, are not requiring their power plants to meet even minimum standards that we are required to require our power plants to meet here in Delaware. And I think that that's a little upsetting in general. In fact, when most of these plants already have the controls, as we've heard, it's pretty outrageous that they are choosing to not force their power plants to run these very proven effective and affordable controls. I think that that's really unconscionable, especially given that information that we just heard from the American Lung Association.

The EPA's mission is very simple. I thought it was. I just looked at their website while I was sitting back there to confirm. The EPA's mission is to protect human health and the environment. It's a very simple sentence, but it says a lot. Right? All we're asking EPA to do is its job.



Delaware has done a lot. As we've heard, Delaware has adopted the Low Emissions Vehicle Standards, which are more stringent standards for the pollution coming from vehicles.

We also participate in a program with our surrounding states called the Transportation and Climate Initiative where we're looking at ways we can further reduce the air pollution that comes from the transportation sector in Delaware and our region, recognizing that these are regional pollutants, that there is nothing we can really do on our own.

Delaware also participates in a program called the Regional Greenhouse Gas
Initiative where we are requiring our power plants to continue to reduce their emissions harming our climate and our health.

I'm not saying, and I want to be clear about this, that there's nothing

Delaware can do, or that we shouldn't be doing more. I certainly think we cannot do it on our own. And that's the value in

programs like the Transportation and Climate Initiative and the Regional Greenhouse Gas Initiative. I think that there is more Delaware can be doing with our surrounding states, and I think that there is more we can be doing right here in our own state. One example is that being able to increase our state's renewable energy goal. But we certainly are doing a lot more than the minimum. And I think that EPA's lack of acknowledgement of our petition is, frankly, very disrespectful. And I just want to state that of those thousands of Delawareans that have asthma, I'm one of them. And I have to take a pill every day in addition to carry this rescue inhaler with me everywhere I go. Because earlier this year on one of those Code Orange days, I was giving a presentation about clean energy and had to stop because I could not breathe. This is what this means to me. I don't have it nearly as bad as many Delawareans, including

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1	some of my relatives, which is why it makes
2	me so upset. My little cousin Katie, who is
3	12, has to use a puff machine every night.
4	She's an extremely good athlete. She's
5	great at soccer and basketball. But there
6	are days that she cannot go outside because
7	the air is not safe to breathe. This is
8	unacceptable. And the EPA needs to do its
9	job to protect us.
10	(Applause.)
11	MS. GRAY: Is there anyone here
12	with the last name Marquehall? Marquehall.
13	Our next speaker is Coralie
14	Pryde.
15	MS. PRYDE: Good morning. I'm
16	Coralie Pryde. I live in North Wilmington.
17	Today, I'll be speaking just as a private
18	citizen.
19	As we've already heard in the
20	past couple of decades, Delaware has
21	significantly reduced its own emissions of
22	the contaminants such as NOx and SO2 that
23	are implicated in ozone formation by
24	replacing coal-based generators with natural



gas generators. The natural gas burners
have been configured to minimize NOx
formation. Despite all these major steps,
Delaware remains in noncompliance with ozone
standards. The situation is worse here in
New Castle County where ozone levels have
exceeded standards for the past 19 years and
still appear to be increasing despite all
the changes we've made.
Studies have shown that only
about 6 percent of the ozone-forming
contaminants are emitted by Delaware
sources. The great bulk of them are coming
from surrounding states. And in these
states, a number of plants were looked at,
and four plants were studied in more detail
and found to be emitting levels of the
NAAQS, or the National Ambient Air Quality
Standards, contaminants. Those are chemical
compounds that are known to be toxic to
neonle to either be involved include

Plants are the Brunner Island

ozone and compounds that favor the formation

of ozone as well as particulate matter.

facility near York, PA, the Homer City and Conemaugh stations, also in Pennsylvania, and Harrison Power Station in Harrison County, West Virginia. All of these studied are coal-fired plants that are equipped with controls that can be used to decrease NOx and other pollutants involved in ozone formation and also in particulate matter. However, measurements taken in 2017 showed that the controls were not necessarily in use during peak times for ozone formation. This resulted in significant increases in the number of times the eight-hour limits for NAAQS level were exceeded in Delaware. The levels emitted by the plants are averaged over a 30-day period for purposes of calculating the effects on neighboring states in downwind locations, and so the plants were in compliance with their own rules allowed by the EPA, even though they forced us to be out of compliance. Its proposed rejection of the petition on the Brunner Island plant, the EPA noted that the plant is not equipped to

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burn gas, although coal-fired generators remain ready to be used. The gas-fueled generator lacks post-combustion controls. Modeling indicated that in high ozone periods, running this gas generator at just 50 percent of its maximum capacity could bring Delaware into short-term noncompliance with ozone levels. Furthermore, the EPA has not specified that the coal-fired generators cannot be used in ozone seasons. While natural gas has been at historically low prices in the past decade, prices are expected to rise as an increasing portion of U.S. gas is shipped to overseas locations in Europe and Asia where they can obtain much higher prices for natural gas than they can charge here in the U.S. The Trump administration has also made it clear of its intention to encourage increased use of coal. Finally, as others have mentioned, abolishing the Clean Power Plan will add to rising temperatures, a major factor in ozone formation. So it is likely

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1 that we're going to have more coal-fired 2 generation here in the future, we'll have higher temperatures, all causing even higher 3 ozone concentrations than we've had. 4 Short-term exceedance of NAAQS 5 levels cause serious health problems for 6 those afflicted with asthma or other 7 pulmonary diseases. Even when longer-term ozone levels do not exceed mandated levels 9 in North Delaware, the high levels of NAAQS 10 coming from out-of-state sources can 11 exacerbate many health problems, causing 12 long-term damage to lungs, possibly genital 13 problems, and so on. 14 The stated mission of the EPA is 15 16 to "protect human health and the environment." By delaying and denying 17 meaningful action on Delaware's 126(b) 18 19 petitions, the EPA is refusing to protect 20 the health of Delawareans. This needs to be 21 changed. Thank you. 22 (Applause.) MS. GRAY: The next speaker, if 23 they're here, Sumner Crosby. Sumner Crosby. 24



1 The next speaker is Pat Todd. MS. TODD: Good morning. 2 name is Pat Todd. I'm a member of the 3 Environmental Committee of the League of Women Voters of Delaware. 5 But I am speaking as an individual today. 6 Delaware has made every effort to comply with the Clean Air Act and the National Ambient Air Quality Standards to 9 It is impossible for reduce ozone levels. 10 11 our state to accomplish attainment of the standards due to neighboring states' 12 stationary fossil fuel plants emitting air 13 pollution which flows into Delaware's air 14 15 It is with dismay to the people of 16 Delaware that EPA has seen fit to deny the 17 Department of National Resources and Environmental Control's four petitions to 18 19 seek attainment. 20 In the four petitions, DNREC has 21 demonstrated that they complied with the 22 four-step framework in quantifying and 23 reducing emissions necessary for the 24 interstate transport requirements of the



good neighbor provision, Section 126(b).

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Delaware, especially Step 1. New Castle County, has exceeded the 2008 and 2015 ozone standards. And this warm summer will be another example of exceedance, as will happen to a greater extent in future warmer summers. How can this be when Delaware generates 89 percent of its electricity from natural gas, which has low amounts of nitrogen and sulfur oxides Already, our state has put emissions? control measures into effect. It has been determined that over 90 percent of the bad ozone levels come from neighboring "upwind states." They, those states, are not complying with the good neighbor policy. Just ask Delawareans who have allergies and asthma or are elderly and have trouble breathing whenever our state has air quality pollution problems. They will say yes! myself have allergy problems aggravated by pollution. One of the pastors of my church is moving to Upper New York State because air quality conditions here are detrimental



1 to his health. 2 Step 2. Using EPA's 3 "Cross-State Air Pollution Rule Update, DNREC has determined that Pennsylvania and 4 West Virginia are the upwind states that are 5 affecting our nonattainment status and has 6 7 identified the four power plants that cause Delaware's air quality problems. DNREC has used EPA-9 Step 3. approved methodologies to identify the 10 emissions from the four named sources. 11 Ιt 12 is difficult to understand how the results from EPA's own special analyses could differ 13 so radically from its own approved 14 15 scientific procedures. 16 Step 4. By denying the validity of Delaware's four petitions and not 17 requiring Pennsylvania and West Virginia to 18 19 order the four sources to change their 20 methods of operations, especially during the ozone season, change their fuel system, or 21 22 to install better polluting control 23 equipment to their plants, Delaware's air



quality will only worsen and the state's

1	exceedances will increase. EPA will have
2	failed in its purpose to help states in
3	particular, Delaware comply with the
4	Clean Air Act. It is my opinion that EPA
5	has got to try harder to come up with better
6	solutions to resolve these difficulties if
7	the agency is going to deny legitimate
8	petitions.
9	Thank you for the opportunity to
10	voice my opinion.
11	(Applause.)
12	MS. GRAY: Ashley Kennedy with
13	the University of Delaware.
14	MS. KENNEDY: Good morning. I'm
15	Ashley Kennedy. I am a researcher in the
16	Department of Entomology and Wildlife
17	Ecology at the University of Delaware. As a
	-
18	scientist, I support evidence-based
19	decision-making. And I really like facts,
20	so I'm going to share some facts with you
21	this morning.
22	Seven million people worldwide
23	die from air pollution each year. 217,000
24	Americans suffer asthma attacks each year as



a direct result of air pollution.

The largest sources of the air pollution that threatens public health are also the biggest sources of greenhouse gases that are warming the planet. Because they are one and the same, we are now uniquely positioned to kill two birds with one stone, so to speak. Climate change is poised to do more harm to life on earth, including human life, than nuclear war ever could.

Each year between 2001 and 2017
was among the hottest 20 years on record.
Warming temperatures render us more
susceptible to extreme weather events and
vector-borne diseases such as West Nile
Virus, Lyme Disease and Zika as well as
cardiovascular disease and cancer.
Governments, especially at the federal
level, and industry have been slow to act
because of a misconception that action would
be costly. But utilities have enormous
opportunity before them if they are willing
to be revolutionary.

The U.S. has led the world --



this is a little success story for you, to change the tone -- the U.S. has led the world in reducing emissions -- not because of altruism, not because of a bleeding heart desire to do the right thing, but because of the gradual realization that cutting emissions has economic benefits. Technological advances, shifts in consumer preferences, and other market forces have made cleaner energy the only economically viable option going forward. Climate change is not a partisan issue. Action on climate change makes us healthier, saves money, increases efficiency, helps people find jobs, and strengthens our economy. A small investment now will have tremendous payoffs down the road. Not allowing the Brunner Island Power Plant to use coal during ozone season is a small price to pay to save lives. Running nitrogen oxide controls at the other three facilities in question is a small price to pay for improving public health and the

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health of our planet.

1	Thank you for your time and
2	attention.
3	(Applause.)
4	MS. GRAY: Would anyone else
5	like to speak that has not already
6	preregistered? And then that concludes.
7	MR. GARVIN: We're going to
8	leave the record open in case other people
9	join us. But I want to thank everybody for
10	coming out. As I said, if you decide that
11	you want to give comments in the future,
12	DE.gov/clean air. There is a place in which
13	you can provide comments which will go into
14	the transcript which we will forward to the
15	EPA.
16	I thank you all for coming out.
17	And we're going to hang out for a little bit
18	in case anybody else shows up. So thank
19	you.
20	(Applause.)
21	MR. HOWELL: Tom Howell. I'm an
22	instructor here, culinary arts. But
23	certainly my opinion is that we are we
24	are a small state, but we are surrounded by



states that are producing carbon monoxide
and other things that we don't want in our
air, and it's kind of unfair to us that we
have to breathe their dirty air. An so my
opinion is that we ought to be able to
affect what other states are doing to us.
You know, it's going to affect our children
and how they breathe and, you know, their
asthma. And I would assume that a lot of
these pollutants are carcinogenic. And we
have a very high cancer rate in this state,
and we've got to assume that some of that is
due to us breathing these states that are
burning coal and what not. You know, if
they are not utilizing the technology that's
available to prevent that air from being
cleaner, then we ought to have a say in it.
We don't appear to be doing it on a federal
level right now.
So that's my opinion.
MR. GARVIN: Thank you.
Appreciate it.
MS. GRAY: Thank you, Tom.
(Applause.)



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1	State of Delaware)
2	New Castle County)
3	CERTIFICATE OF REPORTER
5	I, Lucinda M. Reeder, Registered Diplomate Reporter, Certified Real-time
6	Reporter and Notary Public, do hereby certify that the foregoing record is a true
7	and accurate transcript of my stenographic notes taken on July 16, 2018 in the
8	above-captioned matter.
9	IN WITNESS WHEREOF, I have hereunto set my hand and seal this 19th day of July
10	2018 at Wilmington, Delaware.
11	priciado Meder
12	***
13	Lucinda M. Reeder, RDR, CRR
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